

NO PUBLIC INPUT WILL BE TAKEN AT THIS MEETING.

1. Post Office discussion with Congressman Mica

appeals & assistance

"If a person decides to appeal any decision made by the Commission with respect to any matter considered at such meeting or hearing, he/she will need a record of the proceedings, and that, for such purpose, he/she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based." (F. S. 286.0105).

"Persons with disabilities needing assistance to participate in any of these proceedings should contact the City Clerk's Office (407-599-3277) at least 48 hours in advance of the meeting."



item type	Work Session	meeting date	April 15, 2013
prepared by department division	City Manager	approved by	 City Manager City Attorney N A
board approval		🗆 yes 🗌 no 📕	N A final vote

subject

Work session with Congressman Mica regarding future of post office property located on New York Avenue.

motion | recommendation

N/A

background

The City's strategic plan includes the acquisition of the USPS property located on New York Avenue. Congressman Mica offered to meet with the City Commission in a work session format to discuss strategies for the acquisition and potential use of the property.

Over the last several years the City conducted a "Plan the Possibilities" process and discussed various options for relocation or reuse of the USPS function and property. Attached are several sketches prepared by ZHA that came out of those discussions.

At one point the City had a contract that would have allowed the City to relocate or rebuild on site a new post office. The City was unable to raise the funds necessary to accomplish the move and that agreement expired.

Over the past two years the City has pursued a First Right of Refusal on the property. Our Congressional Delegation through the assistance of our lobbyist sent a letter dated July 15, 2011 urging the USPS to work with the City. At the direction of the City Commission, staff and Commission Cooper met with representatives of the USPS to discuss the issue but on August 6, 2012 the City received a letter rejecting our request for a First Right of Refusal.

Throughout the process the USPS has maintained that it is happy with its current location and has no plans to move. It has also stated that it prefers to keep the retail and distribution functions together at that location.

The USPS property was rezoned on May 10, 2010 from C-2 to PR on the south half and to PQP on the north half of the property. The Future Land Use Designation of CBD was changed to Open Space and Recreation on the south half and to Institutional on the north half of the property.

potential uses

There have been several different proposed uses for the property discussed but no formal decision made by the Commission as to how it might be used. In no particular order the following uses have been discussed:

- 1) USPS retail only
- 2) Parking
- 3) Green space
- 4) Civic space, such as a Library, performance stage, museum or city hall
- 5) Various small scale commercial uses such as a restaurant
- 6) Various combinations of the above

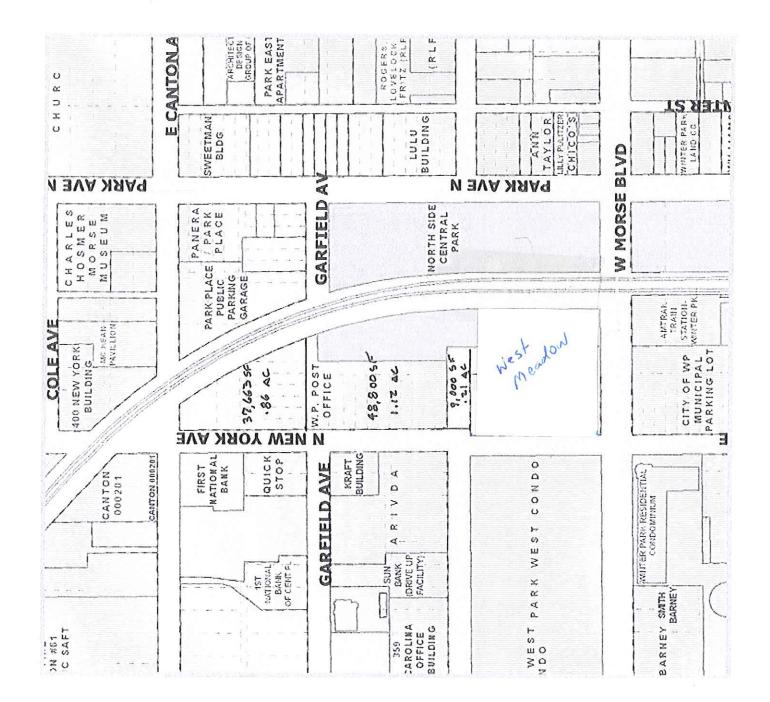
There has been a general consensus that the north acre may serve a different function than the south acre, with parking or a parking garage being the most often discussed for the north acre.

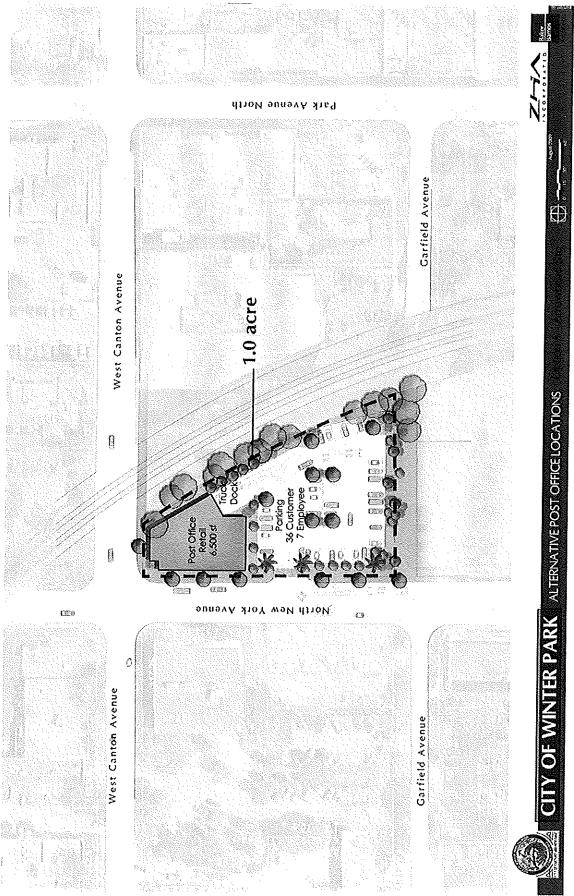
long-term impact

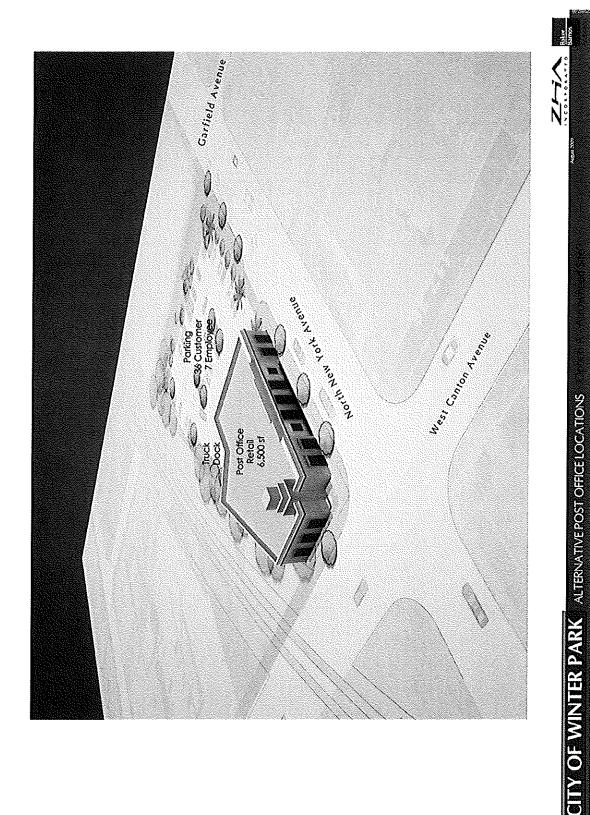
Having the property under the City's control would provide the City the opportunity to best utilize it in the way the community would want to see it used.

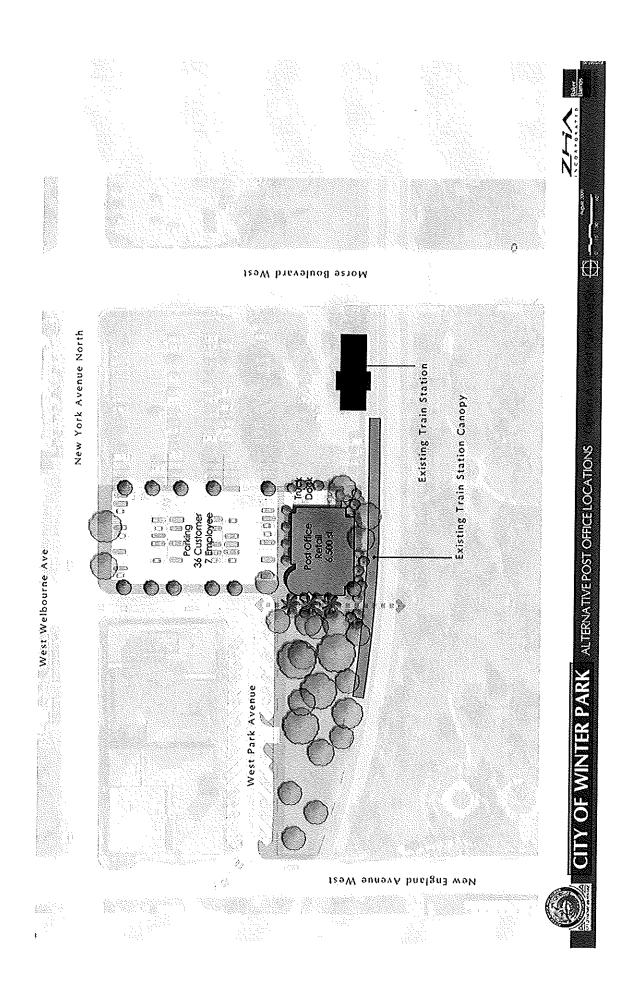
Index to attachments

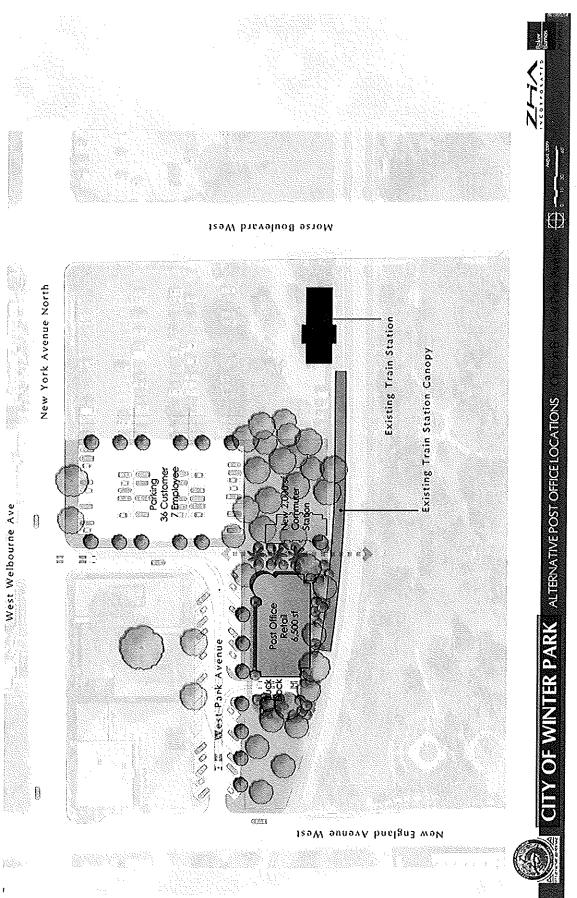
- Page 1 Layout of property with square footages
- Pages 2 9 Sketches of various layouts including a retail post office
- Pages 10 14 Previous cost analysis conducted
- Pages 15 18 Alternative post office locations
- Pages 19 22 2007 Appraisal of USPS property
- Pages 23 24 Letter from Congressional Delegation
- Pages 25 26 Letter outlining USPS disposition regulations
- Page 27 Letter denying City's request to obtain first right of refusal

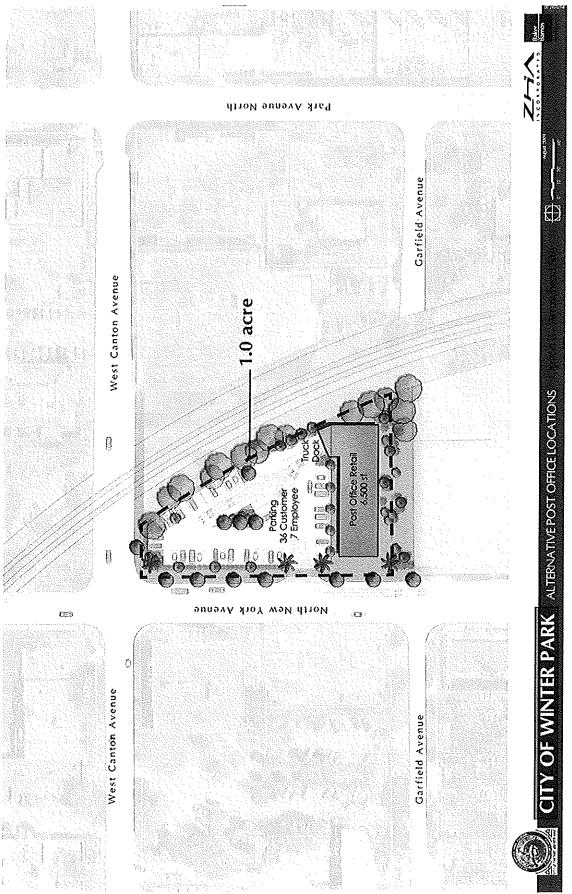




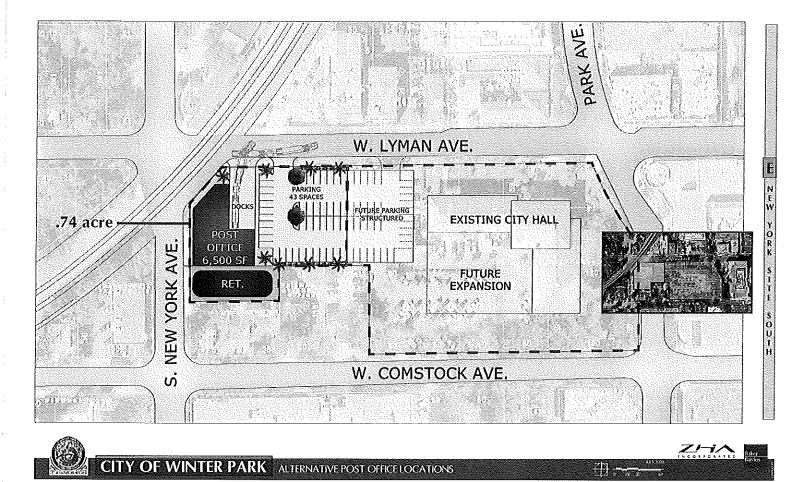














Office Costs
– Post
City Projects

- Existing w/ revised Parking
- Existing w/ Garage
- Total at State Office
- Split

\$700,000 \$5,000,000 \$5,800,000 \$5,400,000

S
ž
i q
SSI
6
the
Bu
Ē
an
<u>n</u>

~

Program Square Foot Requirements		Desired	
Library	33,000	60,000	1.7 Acres
Library-Parking	64	134	70 Additional Spaces
City Hall- primary buildings	29,000	54,000	2.8 Acres
Hall- Public Works Annex ???	6,700		
City Hall Parking	112	216 277	¢.
Public Safety Building	2225		
Public Safety Bldg-Potential Re-use	2222		
Post Office Distribution	17,000	7,000	Est 1.5 Acres with 88 surface parking normally 45% FAR for 7 000 SE implies 15 500 of of othe area of a connect
Post Office Retail	7,000	7,000	
Post Office Distribution Parking-Total	2225	88	plus one loading dock
Post Office Distribution Parking Associated with 7,000	with 7,000	28	0.400 At 7.000 SF barking at 4 per 1.000 sf= 28 shares 28 at 300 of ner shares - 2400 of 0.4 An- 47 404 of
Post Office Distribution Additional Land Required for extr	juired for extr	60	1.000 Additional Acres. At 300 SF per space 60 spaces into units 18,000 SF price 74,040 Additional Acres. At 300 SF per space 60 space 50
Post Office Distr Addl Land FAR Equivalent		19,602	FAR for 0.5 acres is 45*21.780 sf = 9 801 sf
Post Office Retail Parking	2222	43	plus one loading dock
Post Office Retail Parking Associated with 7,000	000'.	28	0.400 At 7.000 SF, parking at 4 per 1.000 sf= 28 spaces 28 at 300 sf per space = 8400 sf 0.4 Ac= 17.424 sf
Post Office Retail Additional Land Required for extra par	for extra parl	15	0.600 Additional Acres. At 300 Sf per spaace 15 startes induction Sf but use 0 6 acres for 10 total acres in 200
Post Office Distr Addl Land FAR Equivalent		11,761	FAR for 0.1 acres is 45
State Office FAR SF 0.45		98,000	4.999 Acres
State Office Parking		392	
State Office Land Value	69	30.00	2.940.000 Per ZHA
Post Office Arrowhead FAR C-2		2.0	
Swope Site FAR SF 0.45		19,400	0.99 Acres
Swope Site Land Value	69	30.00	582.000 Per ZHA

1. Expand the Park by 1 acre, Use State Office Building land for Distribution, Retail PO on Arrowhead

0000	Units	Unit Cost	Extension
Retail PO-New Const	7,000 Square Ft	\$	225 1.575,000
Parking Retail PO-Surface	43 Spaces	S 3,0	,000 129,000
^{DO} Distribution Center	7,000 Square Ft	s T	180 1,260,000
Parking Distribution PO-Surface	88 Spaces	S 3,000	264,000
PO Excess SF Compensation	10,000 Square Ft	69	
Sources			3,228,000
Sell Swope Land	19,400 FAR SF	Ś	30 582.000
Collect Park Pledges			2,646,000
			3.228.000

To Be Negotiated

1.B. Expand the Park by 1 acre, Acquire New Land for Distribution PO,

Jses	Units		Unit Cost	Extension
Retail PO-New Const	7,000 Square Ft	are Ft	\$ 225	5 1.575.000
Parking Retail PO-Surface	43 Spaces	ces	\$ 3.000	
Acquire PO Distribution Land	7,000 FAR SF	SF SF	s S	
Acquire PO Dist Addl Land FAR E	19,602 FAR SF	ς SF	s S	0 588,060
PO Distribution Center	7,000 Square Ft	are Ft	\$ 18	0 1,260,000
Parking Distribution PO-Surface	88 Spaces	ces	\$ 3,000	
PO Excess SF Compensation	10,000 Square Ft	are Ft	۱ ن	
Sources				4,026,060
Sell Swope Land	19,400 FAR SF	SF	сл сл	30 582.000
Collect Park Pledges				3,444,060
				4.026.060

To Be Negotiated

1.C. Expand the Park by 1 acre, ADD PARKING on Arrowhead, New Retail PO on Arrowhead, PO Distribution to State Office Building

						To Be Negotiated)					
Extension	1,575,000	129,000	2,268,000	1.260,000	264,000	0	5,496,000		582,000	2,730,000	2,184,000	5,496,000
Unit Cost Extension	225	3,000	18,900	180	3,000	•			30	30		
5	G	S	S	5	\$	\$			6	ю		
Units	7,000 Square Ft	43 Spaces	120 Spaces	7,000 Square Ft	88 Spaces	10,000 Square Ft			19,400 FAR SF	91,000 FAR SF		
Uses	Retail PO-New Const	Parking Retail PO-Surface	Parking Structure-Level 1	PO Distribution Center	Parking Distribution PO-Surface	PO Excess SF Compensation		Sources	Sell Swope Land	Sell Excess State Office Land	Collect Park Pledges	

2. Expand the Park by 2 acres, New Retail PO and PO Distribution to Acquired Land, No Additional Parking.

Uses	Units		Unit	Unit Cost	Extension
Retail PO-New Const	7,000 Square Ft	are Ft	s	225	1.575,000
Parking Retail PO-Surface	43 Spaces	ces	S	3,000	129,000
Acquire PO Retail Land	7,000 FAR SF	SF	S	30	210,000
Acquire PO Retail Addl Land FAF	11,761 FAR SF	SF	S	30	352,836
Acquire PO Distribution Land	7,000 FAR SF	SF	s	30	210,000
Acquire PO Dist Addl Land FAR E	19,602 FAR SF	SF	s	30	588,060
PO Distribution Center	7,000 Square Ft	are Ft	\$	180	1,260,000
Parking Distribution PO-Surface	88 Spaces	ces	\$	3,000	264,000
PO Excess SF Compensation	10,000 Square Ft	are Ft	s	ľ	0
Sources					4,588,896
Sell Swope Land	19,400 FAR SF	SЪ	s	30	582.000
Collect Park Pledges					4,006,896
					4,588,896

To Be Negotiated

4/10/20139:59 AM

3. Library to Post Office Location, Renovate PO Structure, PO Distribution to State Office Building

Confirm Parking Analysis- When is peak utilization? Any possibility of weekday office parking?

To Be Negotiated

To be Negotiated

4. City Hall Renovation Only, Add Parking

	Units	Unit Cost	ш	Extension
City Hall Renovation	29,000 Square Ft	G	75	2.175.000
City Hall HVAC	1 System	\$ 1,000,0	000	1,000,000
City Hall Roof/Insulation	1 System	\$ 200,000	000	200,000
Parking -City Hall	120 Spaces	\$ 18,900	006	2,268,000
Sources			l	0,043,000
HVAC Equipment Equipment Lea	1 System	\$ 500,000	000	500,000
Parking District Bonds	120 Spaces	\$ 18,900	000	2,268,000
Other Funds				2,875,000
				5.643.000

5. Library to State Office Location, PO As is

	uare Ft aces	4		
	aces	\$	225	13,500,000
		S	3,000	402,000
				13,902,000
sell Existing Library Building 33,000 Square Ft	uare Ft	ŝ	303	10.000.000
Sell Excess State Office Land 38,000 FAR SF	R SF	S	30	1.140.000
Other Library Fund Raising				2,762,000
				13,902,000

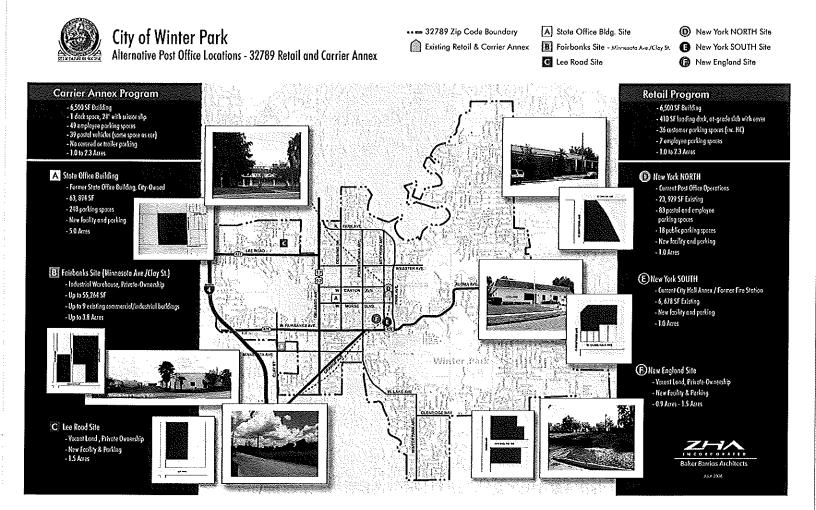
6. Library Expansion at Existing Location

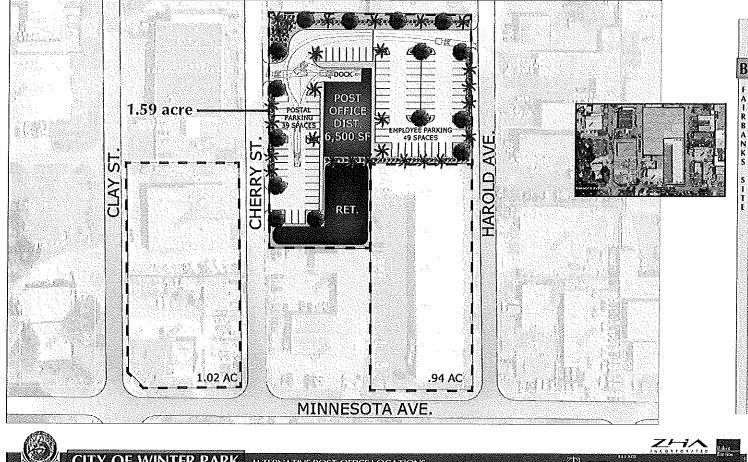
Uses	Units		Unit	Unit Cost	Extension
Library Renovation	33,000	Square Ft	\$	25	825,000
Library New Construction	27,000	27,000 Square Ft	θ	225	6.075.000
Reduced Surface Parking	30	30 Spaces	69	3,000	000'06
Parking Structure- Hotel jointly	104	Spaces	\$	18,900	1,965,600
9 9 1					8,955,600
Sources					
Other Library Fund Raising					8,955,600
					8.955.600

Confirm Parking Analysis- When is peak utilization? Any possibility of weekday office parking?

To be Negotiated

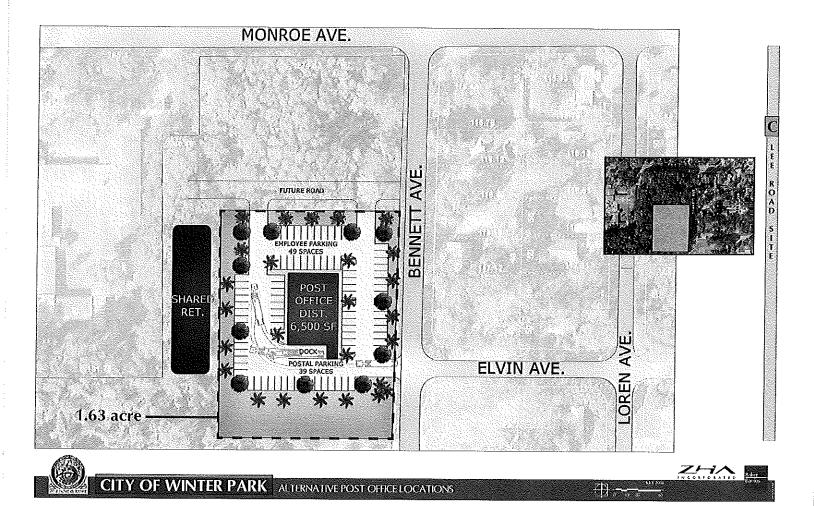
Confirm Parking Analysis- When is peak utilization? Any possibility of weekday office parking?

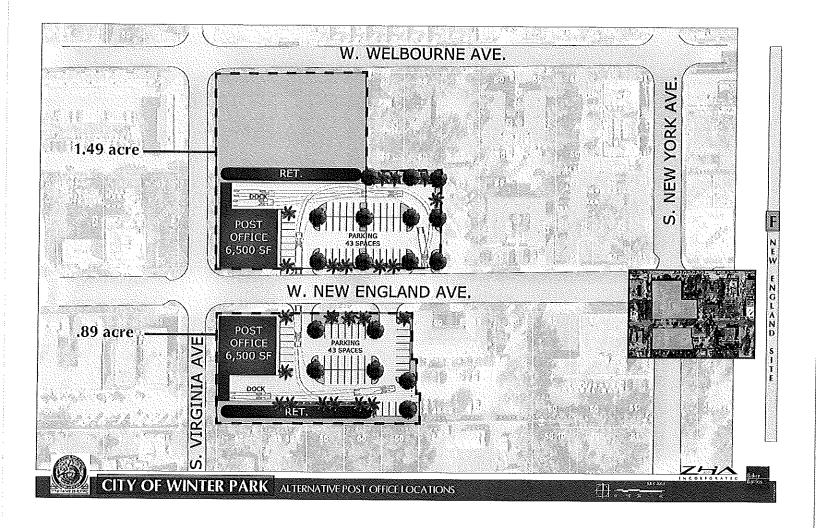


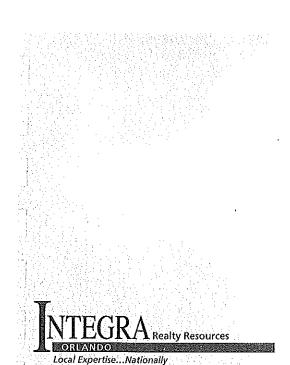


CITY OF WINTER PARK ALTERNATIVE POST OFFICE LOCATIONS

- 19 -







APPRAISAL OF REAL PROPERTY

Winter Park Post Office

300 N. New York Avenue Winter Park, Orange County, FL 32789-9998

PREPARED FOR:

Mr. James Edward Cheek, III City Attorney, City of Winter Park, Florida Winderweedle, Haines, Ward & Woodman, P.A. 329 Park Avenue North, Second Floor Winter Park, Florida 32789

EFFECTIVE DATE OF THE APPRAISAL: April 25, 2007

REPORT FORMAT Summary

INTEGRA REALTY RESOURCES - ORLANDO File Number: 07-165-695

© 2007 BY INTEGRA REALTY RESOURCES



Winter Park Post Office Winter Park, FL



April 30, 2007

Mr. James Edward Cheek, III City Attorney, City of Winter Park, Florida Winderweedle, Haines, Ward & Woodman, P.A. 329 Park Avenue North, Second Floor Winter Park, Florida 32789

SUBJECT: Market Value Appraisal Winter Park Post Office 300 N. New York Avenue Winter Park, Orange County, FL 32789-9998 Integra Orlando File No. 07-165-695

Dear Mr. Cheek:

Integra Realty Resources - Orlando is pleased to submit the accompanying appraisal of the referenced property. The purpose of this appraisal is to develop an opinion of the market value of the fee simple estate of the property as of April 25, 2007.

The following report complies with the reporting requirements for a summary appraisal report set forth under Standards Rule 2-2(b) of the *Uniform Standards of Professional Appraisal Practice (USPAP)*. As such, it presents only summary discussions of the data, reasoning, and analyses that are used in the appraisal process. Supporting documentation concerning the data, reasoning, and analyses is retained in our file. The depth of discussion contained in this report is specific to the needs of the client and the intended use of the appraisal as noted herein.

The site has an area of $2.0367\pm$ acres; it is improved with a one-story, government building known as the Winter Park Main Post Office. The building was constructed in 1965 and contains $22,406\pm$ square feet of rentable area. As of the effective date of the appraisal, the property is 100% occupied by the United States Postal Service.

As will be discussed later on in the following report, the existing building does not contribute to value over and above land value. As such, the report reflects our value of the land, site improvements, with consideration of impact fee credits, etc.

Mr. James Edward Cheek, III City Attorney, City of Winter Park April 30, 2007 Page 2

Based on the analyses and conclusions in the accompanying report, and subject to the definitions, assumptions, and limiting conditions expressed herein, it is our opinion that the market value of the fee simple estate of the property (land value and contributory value of site improvements, etc), as of April 25, 2007, is

SEVEN MILLION ONE HUNDRED THOUSAND DOLLARS (\$7,100,000)

If you have any questions or comments, please contact the undersigned. Thank you for the opportunity to be of service.

Respectfully submitted,

INTEGRA REALTY RESOURCES - ORLANDO

Matoria

Stephen J. Matonis, MAI Director/Partner State-Certified General Appraiser #1421

Hal B. Katz Senior Analyst State-Certified General Appraiser #3010

Frost C.L

Larry J. Tait Senior Analyst State-Certified General Appraiser #3009



July 15, 2011

Postmaster General Patrick Donahoe U.S. Postal Service 475 L'Enfant Plaza SW Washington, D.C. 20260

Dear Postmaster General Donahoe:

We write to you today concerning an issue of great importance to our constituents in Winter Park, Florida. Winter Park is known for its abundant parks, trees and natural surroundings in Central Florida, and the city continuously works to preserve and enhance its parkland. The city of Winter Park has informed us of their interest in the land upon which there is a U.S.P.S. distribution center located in the city. As such, we think there are ways in which the local government in Winter Park and the U.S. Postal Service can work together that would be beneficial to all parties involved.

The local government officials from Winter Park informed us that the property is currently used as a U.S. Post Office location for both retail and distribution functions at 300 North New York Avenue. It is located within the heart of downtown Winter Park directly adjacent to the City's Central Park and upscale shopping district. The local government officials conveyed to us that the city wants to retain a retail location in the area, but that the large distribution center is incompatible with the historic downtown area. In short, the city of Winter Park is highly interested in using this land to expand its Central Park if and when the U.S.P.S. no longer wants to operate a distribution center from this location. While it is our understanding that the U.S. Postal Service currently has no plans to discontinue operating at the current location, we ask that the U.S. Postal Service consider granting the City a right of first refusal in the land so that if and when the Postal Service decides they want to sell the property, the City would have an opportunity to purchase it.

We appreciate your consideration regarding this issue. We look forward to hearing from you in the future. Lastly, if we can be of any assistance to you, please do not hesitate to contact us.

Sincerely Yours,

Marco Rubio United States Senate

Bill Nelson United States Senate

Jama anne

Sandy Adams Members of Congress

John Mica Member of Congress

2-1

Corrine Brown Member of Congress

Daniel Webster Member of Congress

Cc: Mr. Mico Milonovic, USPS Government Relations Representative

Alcalde & Fay

GOVERNMENT & PUBLIC AFFAIRS CONSULTANTS

October 20, 2011

MEMORANDUM

- TO: The Honorable Ken Bradley, Mayor The Honorable Carolyn Cooper The Honorable Steven Leary The Honorable Tom McMacken The Honorable Sarah Sprinkel Randy Knight, City Manager
- FROM: Skip Bafalis, Partner Maurice Kurland, Partner Trace Roller, Associate

SUBJECT: Disposition of U.S. Postal Service Property

As part of our legislative advocacy for Winter Park regarding the Post Office property located next to Central Park at 300 N. New York Avenue, we have compiled for your information the legal requirements and regulations governing the disposition of U.S. Postal Service (USPS) property. We want you to have this available as we work to schedule a meeting between the City and the USPS to move forward in negotiating a first right of refusal agreement.

The USPS continues to express that it has no intention to move or abandon its Central Park location in response to the joint Congressional letter sent to the Postmaster General signed by Senators Nelson and Rubio, and Reps. Adams, Brown, Mica and Webster. Nonetheless, with numerous reports of USPS financial difficulties and proposals to consolidate operations and possibly reduce delivery days, negotiations to enter into a right of first refusal for the property seem timely.

Both federal law and the USPS's rules prescribe the post office closure process, as well as the disposal of USPS facilities. By law, the USPS "*may enter into and perform contracts, execute instruments, and determine the character of, and necessity for, its expenditures.... acquire, in any lawful manner, such personal or real property, or any interest therein, as it deems necessary or convenient in the transaction of its business; to hold, maintain, <u>sell, lease, or otherwise dispose of such property or any interest therein</u>.... [and] to construct, operate, lease,*

and maintain buildings, facilities, equipment, and other improvements on any property owned or controlled by it (39 U.S.C. 401(3)-(6)).

Furthermore, according to USPS Handbook RE-1 - U.S. Postal Service Facilities Guide to Real Property Acquisitions and Related Services (October 2008) relating to Disposal of Excess Real Property "Postal Service policy is to dispose of excess real property under the terms and conditions that provide the greatest value to the Postal Service. Disposition may be by sale, exchange, outlease, sublease, or by other means determined to be in the best interest of the Postal Service."

For your convenience we have provided weblinks to both the USPS Facilities Guide to Real Property Acquisitions and Related Services, as well as the **2009 Congressional Research Service (CRS) publication** "*Post Office and Retail Postal Facility Closures: Overview and Issues for Congress*" which summarize postal facility closures and disposition of USPS property. Furthermore, we would also direct you to Title 39 U.S. Code which is the federal authorizing statute for all USPS operations.

- CRS Report: Post Office and Retail Postal Facility Closures: Overview and Issues for Congress <u>http://www.fas.org/sgp/crs/misc/R40719.pdf</u>
- USPS Facilities Guide to Real Property Acquisitions and Related Services http://about.usps.com/handbooks/re1/welcome.htm
- Title 39 US Code http://www.law.cornell.edu/uscode/39/

We look to confer further with you and Mr. Knight, to arrange for a meeting on a mutually convenient date and time with the U.S. Postal Service either here in Washington or in Winter Park to negotiate a first right of refusal.

If we can provide any additional information, please let us know.

TOM A. SAMPA Vice President, Facuties



August 6, 2012

Randy B. Knight City Manager City of Winter Park 201 Park Avenue South Winter Park, Florida 32789

Re: 300 N. New York Avenue, Winter Park Florida, 32789

Dear Mr. Knight:

This is in response to your July 20, 2012, letter to the Postmaster General. Thank you for your interest in the Winter Park Main Office. At this time, the property is not available for sale, nor do we anticipate the property will become available in the foreseeable future. However, if the Postal Service does determine it is in its best interest to sell the property, we will notify government officials and the public of the proposed sale in accordance with applicable community notification, community relations, and intergovernmental notice procedures.

When a Postal Service project calls for disposal of a postal facility, the Postal Service is required to generate adequate market exposure of the property and competition among all interested parties, to meet our obligation to secure best value to the Postal Service. A Right of First Refusal to the City of Winter Park would impair our ability to assure the Postal Service has maximized the property's overall value because it will prevent us from exposing the property to the market. The current financial exigencies facing the Postal Service require the Postal Service to maximize the value of our assets.

Again, we appreciate your continued interest.

Sincerely

Tom A. Samra

cc: Mr. Donohoe Janie Bjork المراجعة بين المراجعة بين معالية معالية المراجعة بين المراجعة المراجعة بين المراجعة المراجعة المراجعة المراجعة ماركة إذا ما الله المراجعة بين المراجعة المراجعة المراجعة المراجعة المراجعة المراجعة المراجعة المراجعة المراجعة مراجعة المراجعة المراج المراجعة الم

475 L'ENFANT PLAZA SW WASH NOTON, DC 20260-1851 TEL: 202-268-3389 FAX: 202-268-6038 VWW/USPS.com

RESOLUTION NO. 2043-10

A RESOLUTION OF THE CITY OF WINTER PARK, FLORIDA SUPPORTING THE ACQUISITION OF THE PROPERTY CURRENTLY OWNED AND USED BY THE UNITED STATES POSTAL SERVICE FOR THE PURPOSE OF PUBLIC PARKLAND.

WHEREAS, the United States Postal Service (USPS) currently owns the property located at 300 N. New York Avenue in Winter Park (the Property) and has been using said property since 1963 for both retail and distribution functions of the post office, and,

WHEREAS, the Property is located within the heart of downtown Winter Park and is directly adjacent to the City's Central Park and upscale shopping district, and

WHEREAS, the New York Avenue corridor adjacent to the Property is prime for economic redevelopment, and

WHEREAS, the City Commission of Winter Park has recognized that the distribution center located on the Property is neither appropriate nor compatible with Central Park, the upscale nature of the surrounding uses, or the desire to promote economic development downtown, and

WHEREAS, alternative nearby local sites are readily available for the construction of a replacement Post Office and

WHEREAS, as the city and surrounding region increases in intensity and density of land uses the need for added green space has grown substantially, and

WHEREAS, parks are a priority of Winter Park and the city guarantees the citizens' a minimum of 10 acres of parkland per 1000 residents; and

WHEREAS, there is a desire to have the Property become park land for the purpose of expanding Central Park for future generations of Winter Park residents and visitors.

WHEREAS, the City of Winter Park desires the donation of the current Winter Park Post Office land from the Federal government, and guarantees it will not be sold for commercial purposes or financial gain, but will only be utilized for the public good;

NOW, THEREFORE, be it resolved by the City Commission of the City of Winter Park, Florida that:

Section 1. The City Commission of the City of Winter Park hereby declares its intention that the Property located at 300 N. New York Avenue be converted to public parkland.

Section 2. The City Commission calls upon the USPS to work with the City of Winter Park to insure that the Property becomes park should it cease to be utilized as a post office.

Section 3. The City Commission calls upon Winter Park Congressional Representatives to assist the City in acquiring the Property in order to stimulate economic development along the New York Avenue corridor and to provide an expansion of the much needed green space in this urban environment.

Section 4. The City Commission commits to keep the Property as park land in perpetuity for the recreational use and enjoyment of current and future residents and visitors.

Adopted at a regular meeting of the City Commission of the City of Winter Park, Florida, held at City Hall, Winter Park, Florida on the 25th day of January 2010.

Kenneth W. Bradley Mayor Kenneth W. Bradley

a Boulan Attest:

City Clerk Cynthia Bonham